

SLOUGH BOROUGH COUNCIL

REPORT TO: Health Scrutiny Panel

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CONTACT OFFICER: Alan Sinclair, Assistant Director
(For all enquiries) (01753) 875752

WARD(S): All wards

PORTFOLIO: Cllr James Walsh - Commissioner for Health & Wellbeing

PART I **TO NOTE**

PROGRESS REPORT ON LOCAL RESPONSE TO WINTERBOURNE VIEW

1 Purpose of Report

In July 2013 every local area was required to undertake a stocktake on progress made locally in response to the Winterbourne View Concordat published by the Department of Health in December 2012. This required a number of actions from local health and social care economies.

This report provides an update on the local action in response to the concordat and stocktake.

2 Recommendation(s)/Proposed Action

That the Health Scrutiny Panel note the actions being taken locally to ensure delivery against the Winterbourne View requirements published in December 2012.

3 Slough Wellbeing Strategy Priorities

Priorities:

- Health and Wellbeing

Ensuring that the health of adults with learning disabilities is monitored and that they have access to a range of health professionals is a priority action for Slough.

4 Joint Strategic Needs Assessment (JSNA)

Slough's Joint Strategic Needs Assessment shows that people with learning disabilities are one of the most excluded groups in the community. They are much more likely to be socially excluded and to have significant health risks and major health problems including obesity, diabetes, heart and respiratory diseases. The number of young people with complex disabilities is rising, meaning that safeguards and quality assurance of care services for this group of people will remain highly important.

5 **Other Implications**

(a) Financial

There are no financial implications of proposed action.

(b) Risk Management

A failure to keep adults at risk of abuse safe from avoidable harm represents, not only a significant risk to residents, but also to the reputation of the Council, the NHS, Slough Clinical Commissioning Group and care providers. Although safeguarding must be the concern of all agencies working within adults at risk, the local authority is the lead agency and is responsible for the coordination of the multi agency Safeguarding Board.

Slough's Health Scrutiny Panel has a key leadership role to play in ensuring that the commitments made in the Winterbourne View Concordat are achieved.

(c) Human Rights Act and Other Legal Implications

The concordat is not a statutory document but sets out the values and actions to which various bodies, including Directors of Adult Social Services, have committed.

(d) Equalities Impact Assessment

There is no identified need for the completion of an Equalities Impact Assessment.

6 **Supporting Information**

6.1 The Concordat

The Concordat sets out some key actions for local implementation. This includes:

- Clinical Commissioning Groups to maintain a register of people with Learning Disabilities (LD) and autism who are in receipt of NHS funded packages of care.
- Completing multi-disciplinary reviews of people with LD and autism who are in receipt of NHS funded packages of care in hospital settings by the end of June 2013.
- Moving people to other local care settings by June 2014.

6.2 Progress to date

Other than those people detained under the Mental Health Act, Slough has 25 people either fully or partly funded by the NHS. Of these people only **two** are currently in a hospital setting. All other people are being supported in community settings.

Following regular reviews, plans are being developed with the people involved, families, carers, advocates, commissioners and providers for both of these people to move into community placements which can meet their needs and provide a stimulating environment to develop skills and greater independence whilst being safe. For one person this will be achieved by June 2014. For the other person the transitional period will need to be undertaken at a pace which will not cause deterioration in behaviour and jeopardise the move.

6.3 The Stocktake

The Stocktake document was circulated to the Wellbeing Board in July 2013. The stocktake was signed off, as required, by the council and the Slough Clinical Commissioning Group (CCG). The stocktake was presented to the Slough Learning Disability Partnership Board in September 2013

Feedback from the Learning Disability Partnership Board was positive and it was recognised that robust systems were in place to ensure that regular reviews of adults with learning disabilities and challenging behaviour were taking place and independence, choice and control were central themes particularly regarding accommodation.

6.4 Commissioning

The stocktake highlights the need for the development of local care and support options for younger adults with complex needs. This is relevant to people placed in NHS settings but also the growing number of younger adults with complex needs.

Slough contributes to a Berkshire-wide Winterbourne View Project Group which is developing a joint commissioning strategy to map future demand and options for collaborative commissioning. A scoping exercise will be carried out by Children's Services, Adult Services and Berkshire East Clinical Commissioning Groups to develop proposals for planning for the future for young people with complex needs who are likely to require service interventions as they become adults.

6.5 Monitoring the care system

Part of the learning from the Winterbourne View scandal is that health and social care commissioners need to ensure that their systems for monitoring care quality are robust. This relates to individual care plans, care providers and the wider care system. To this end Slough hosts a monthly Care Governance Board with representation from health commissioners. The Board provides a governance framework for monitoring quality and concerns regarding health and social care provision. The Council works closely with the Care Quality Commission to identify and act in situations where there are concerns about social care providers locally and there are local multi-agency systems for raising concerns about providers.

The Council's Contracts and Commissioning Team undertakes unannounced monitoring visits of contracted social care providers and there is a programme of unannounced CQC inspections nationally. In addition, NHS England is establishing regional Quality Surveillance Groups which will review both qualitative and quantitative data on health care providers, in order to facilitate

early action where there are quality concerns. Slough CCG has a quality and safety programme which includes requiring providers to demonstrate their response to the Francis enquiry.

6.6 2012/13 Joint Health and Social Care Self-assessment Framework

The 2012/13 Learning Disability Joint Health and Social Care Self-assessment Framework (SAF) was launched in June 2013.

All areas are required to complete the SAF and involve people and their carers as well as stakeholders in the evaluation process. Task and Finish sub groups of the Learning Disability Partnership Board met to collate views. The completed SAF was submitted in December 2013

The Slough Learning Disability Partnership Board (LDPB), a multi-agency partnership bringing together people with learning disabilities (LD) and autism, family carers and professionals from the Council, NHS, voluntary sector and other services has played an important role in fostering a partnership approach to keeping people safe and in the development of learning disability commissioning priorities.

The LDPB is co-chaired by a person with a learning disability. Four members of the LDPB are people with learning disabilities. The Partnership is supporting the setting up of the Learning Disability Forum which is a key mechanism for engaging and consulting with people with learning disabilities in Slough. The Board is developing sub-groups of both family carers and people with learning disabilities who are full members of the board. The LDPB has taken an active interest in the Winterbourne View agenda and has scrutinised reports on this.

The Slough Safeguarding Adults Partnership Board (SSAPB) provides an inter-agency framework for coordinating actions in respect of safeguarding with representation from the Council, CCG, NHS Trusts, the voluntary sector, the Police and service users. The Board provides further additional scrutiny on the local response to Winterbourne.

7 Conclusion

- 7.1 There are very few numbers of Slough people currently living in hospital accommodation other than those people detained under the Mental Health Act. For the two people identified with need, there are plans in place to move one person into a community setting by June 2014, with a transition plan in place for the more complex needs of the other individual.
- 7.2 Provider monitoring arrangements are robust with a multi agency approach, and people with learning disabilities are reviewed on a regular basis.

8 Background Papers

- 1 - DH Winterbourne View Review – *Concordat: Programme of Action*
- 2 - Stocktake document